# CITY OF TERRELL HILLS



Operating Budget FY 2021

# City of Terrell Hills Fiscal Year 2021

This budget will raise more total property taxes than last year's budget by \$83,523 equal to a 1.4% increase, and of that amount \$68,034 is tax revenue to be raised from new property added to the tax roll this year.

The members of the City Council voted on the budget as follows:

For: Council Person – John Low Council Person – William Ocshe

Council Person – Bill Mitchell Council Person – Peter Mako

TERRELL HILLS

Mayor – Anne Ballantyne

Against: None Absent: None

## **Property Tax Rate Comparison**

	2020	2019
No New Revenue Tax Rate:	.363985	.346851
Property Tax Rate:	.365000	.365000
NNR Maintenance & Operations Tax Rate:	.318942	.299945
Voter Tax Rate:	.375186	.370147
De Minimus Tax Rate	.395887	N/A
Debt Rate:	.045082	.045177

Total debt obligation for the City of Terrell Hills secured by property taxes: \$8,526,782.00

Page	INDEX
1	Fiscal Year Rate Page
2	Index
3	Notice of Public Hearing
4	Budget Calendar
5	<b>Budget Overview</b>
6	<b>Budget Ordinance</b>
8	Budget Letter
9	Strategic Goals & Planning
10	Fund Balance Page
11	General Fund Income Title Page
12	Estimated Tax Rate
13	Tax Graph City Comparison
14	Income/Expense
15	Fee Schedule
19	General Fund Expense Title Page
20	Expense Graph
21	<b>Expense Budget Pages</b>
24	City Flow Chart
25	Pay and Benefits
28	Payroll Projection
29	<b>Equipment Replacement Fund</b>
31	Debt Fund Budget
33	Debt Service Schedule
34	TECapital Fund Budget
36	Appendix Title Page
37	Financial Policy

# Notice of Public Hearing on the 2021 Fiscal Year Budget for the City of Terrell Hills

The City of Terrell Hills City Council will hold a Public Hearing on the Proposed 2021 Fiscal Year Budget on December 14, 2020 at 5:00 p.m. at the Terrell Hills Municipal Complex, located at 5100 N. New Braunfels Ave. The Budget will be available at the City Hall and available on the City Website at <a href="https://www.terrell-hills.com">www.terrell-hills.com</a>. This budget will raise more total property taxes than last year's budget by \$83,523, and of that amount, \$68,034 is tax revenue to be raised from new property added to the tax roll this year.



# City of Terrell Hills Budget Calendar for FY 2021

August 10, 2019 August 10, 2019 (CC Meeting 5:00)	3PM	<ol> <li>Pre-planning Budget Workshop</li> <li>Vote to propose to reduce, maintain or increase the tax rate.</li> <li>Set dates &amp; times for 1<sup>st</sup> and 2<sup>nd</sup> public hearings &amp; special meeting for adoption of tax rate</li> </ol>
August 13, 2020		Submit proposed tax rate to Bexar County
September 2, 2020 (On or Before) Make 7 days prior		Public notice published in newspaper for public hearings on proposed tax rate and special meeting for adoption of tax rate
September 14, 2020 (CC Meeting 5:00)		1 <sup>st</sup> public hearing on proposed tax rate
September 16, 2020		Publish notice of vote on tax rate
September 21, 2020 (5:00 pm)		2 <sup>nd</sup> public hearing on proposed tax rate
September 23, 2020		Publish notice of vote on tax rate
September 28, 2020 (5:00 pm)		Special Meeting for adoption of tax rate
October 14, 2020 (11:30 am)		Budget Workshop
November 4, 2020 (11:30 am)		Publish 1st draft of budget on City website
November 11, 2020 (11:30)		Budget Workshop If Needed
November 18, 2020		Public notice published in newspaper for budget hearing
December 14, 2020 (CC Meeting 5:00)		<ol> <li>Public hearing on FY 2020 Budget</li> <li>City Council action on FY 2020 Budget</li> </ol>



# **Budget Overview**

The City of Terrell Hills budget process starts in May. The City uses a modified accrual method of accounting, which is consistent with the method presented in the annual independent audit report. Revenues are estimated based on prior years' history, trend analysis, economic forecasting and any shifts in policy or strategic goals as laid out by Council. The City Council will adopt, at the end of each year, a balanced budget. This means that the proposed expenditures are equal to or less than the proposed resources. On occasion, additional resources may be required mid-year in order to provide services appropriately. In these cases, the department seeking additional funds, along with the City Manager, will make a formal request for a budget amendment to City Council. If the request is approved, the budget is amended accordingly.



#### **ORDINANCE NO. 1464**

AN ORDINANCE ADOPTING THE BUDGET FOR THE CITY OF TERRELL HILLS, TEXAS FOR THE FISCAL YEAR BEGINNING JANUARY 1, 2021, AND ENDING DECEMBER 31, 2021; AND PROVIDING FOR THE INTRA-AND INTER-DEPARTMENTAL AND FUND TRANSFERS; AND DECLARING AN EFFECTIVE DATE

**WHEREAS**, the Budget has come before the City Council of the City of Terrell Hills, Texas for final review and consideration; and

**WHEREAS**, the City Council has conducted a public hearing, after proper notice, and has fulfilled all of the budget procedures in accordance with the laws of the State of Texas, including the Texas Local Government Code Chapter 102, and has complied with all of the applicable requirements of Federal Laws and Regulations; and

**WHEREAS**, said Budget is in good form and is in the best interest of the citizens of the City of Terrell Hills, Texas; and

WHEREAS, it is necessary, at this time, that said Budget be adopted.

# NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF TERRELL HILLS, TEXAS THAT; RELL HILLS

- 1. The Budget for the Fiscal year 2021, attached hereto and made part hereof, is hereby approved and adopted by the City Council of the City of Terrell Hills, Texas, to be effective for the 2021 Fiscal year beginning on January 1, 2021 and ending December 31, 2021: and
- 2. The City Manager, or the Assistant City Manager are hereby authorized to make intra- and inter-departmental fund transfers during the fiscal year as becomes necessary in order to avoid over expenditure of a particular account or fund; and
- 3. The City Manager, or the Assistant City Manager are hereby authorized to make all expenditures that have been expressly approved and appropriated in this budget; and
- 4. This Ordinance shall take effect and shall be in full force and effect from and after January 1, 2021.

PASSED AND APPROVED THIS 14th DAY OF DECEMBER 2020.

ATTEST:

Secretary-Manager

November 4, 2020

John Low, City Council Members Terrell Hills, Texas

To the Honorable Mayor and City Council:

We are pleased to present to the City Council and citizens of the City of Terrell Hills the 2021 Proposed Operating Budget. The Proposed Budget has been developed with the goal of providing quality services and maintaining the quality of life for the citizens of the City through efficient fiscal and personnel management while utilizing the City's Strategic Goals to guide the overall development and support the mission statement of our community.

The Proposed General Fund Budget total revenue is \$6,129,035 which represents an increase of 1.4% or approximately \$83,523 from the 2020 Budget. The projected increase can be attributed to the continued new construction and remodeling of properties in the community as well as the continued rise in property values. Current projections are that approximately 80% of the increase will be from new value added to the Ad Valorem tax base.

The Budget as presented is Balanced while providing an estimated \$350,000 to transfer to the Capital Improvement Fund for future Street Projects. Additionally, the ¼ cent sales tax approved by voters for street maintenance will be transferred to the Capital Fund. Proposed expenditures reflect a 2% cost of living increase for City employees, salary adjustments in the Police Department and a Capital Street Rehabilitation Project.

Overall, every effort has been made within the Proposed Budget to allocate resources in a sound manner that enables the effective delivery of municipal service for the safety, health, and welfare of the citizens of the City of Terrell Hills. These recommendations are forwarded to the Mayor and City Council for review and consideration.

Respectfully submitted,

Seller & Ley

William S. Foley City Manager

# **Strategic Goals and Planning**



## **Terrell Hills Vision Statement:**

Terrell Hills is a premier neighborhood that is unique and multigenerational where neighbors' know each other. We like our community and want to maintain its character

## **Terrell Hills Mission Statement:**

Terrell Hills is committed to preserving the character of our neighborhood and enhancing the quality of life for our citizens by providing excellent public safety, city services, infrastructure, and administration through sustainable and innovative processes as well as responsible fiscal management



#### **Terrell Hills Goals:**

- Limit debt to 1% of valuations
- Continue to recruit, develop and retain an educated, well trained, and highly qualified staff to serve our community
- Establish long term plans for infrastructure maintenance with no significant capital investment
- Continuously evaluate efficiencies in providing services to our community
- Maintain a response time to emergencies not to exceed an average of four minutes
- Enhance and beautify common areas through landscaping, lighting, minor construction and signage
- Respond to resident concerns within one business day
- Investigate incentives and opportunities for economic development in current non-residential zones
- Coordinate with local area and regional governments to develop a community wide drainage and flood protection plan
- Maintain minimum General Fund reserve equal to 180 days of operating revenue

# Projected Budget Fund Balance

	<b>2019 Final</b> 31-Dec	2020 Estimated	2021 Proposed
Beginning Cash on Hand Balance	4,962,582	4,677,932	5,316,125
Excess of Revenue over Expenditure	1,121,432_	577,595	0_
Ending Cash Balance	6,084,014	5,255,527	5,316,125
Designated Reserve, Bonds	-704,546	-697,756	-766,520
Designated Reserve Crossing Guard	-108,636	-114,084	-117,559
Designated Reserve Capital Replacement	TERRELL HILLS -1,299,796	-1,365,690	-1,524,690
Less Operating Reserve	-3,398,000	-3,387,204	-3,802,690
(240 days) Gross Ending Available Balance	\$2,686,014	\$1,868,323	\$1,513,435

# City of Terrell Hills 2021 Fiscal Year General Fund



Income

# Estimated Tax Rate Fiscal Year 2021

## 2020 Certified Ad Valorem Tax Rate

Debt rate	M&O rate	Total Rate

.045177 .319823 .365000

Certified Valuation \$1,545,536,248

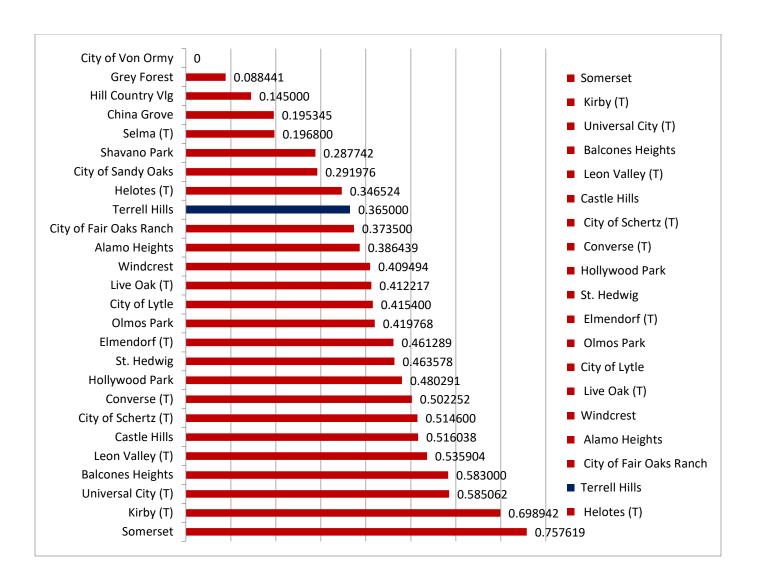
2020 Estimated Ad Valorem Tax Rate w/ \$18,639,540.00 in new valuations

Debt rate M&O rate CITY OF Total Rate

.045082 .319918 .365000

Estimated Valuation \$1,569,218,118

Note: The rates calculated above are estimates only and may vary dependent upon actual valuations once certified by the Bexar County Appraisal District.



# Income/Expense Budget

		2019 Budget Actual	2020 Budget	2020 Budget Estimated Final	2021 w/2%COLA & Program Changes
	Estimated Fund Balance Dec. 31	\$4,962,582	\$4,677,932	\$4,738,530	\$5,316,125
ordinary Ir	ncome/Expense				
Inc	ome				
	4000 · Ad Valorem Tax				
	4001 · Delinquent Ad Valorem	52,651.81	40,000.00	35,000.00	35,000.00
	4002 · FY Ad Valorem Receipts	3,082,646.20	3,000,000.00	2,710,000.00	3,003,819.2
	4003 · Prior Nondel Ad Valorem	1,581,691.97	1,902,425.00	2,190,000.00	1,907,666.19
	4020 · Bldg Permits (Including Registration)	397,166.80	305,000.00	400,000.00	395,000.0
	4050 · Court Fines	19,763.90	10,000.00	4,600.00	3,800.0
	4051 · Court Technology	736.00	400.00	140.00	120.0
	4070 · Franchise Tax				
	4071 · Franchise Cable TV				
	4072 · Franchise CPS				
	4073 · Franchise SAWS				
	4075 · Franchise AT&T				
	4078 · Franchise MegaPath				
	4081 · Franchise Grande				
	4083 · Franchise MCI				
	4085 · Time Warner Telephone				
	4089 · Franchise SW Bell				
	4091 · Franchise TW Telecom	CITY OF			
	4095 · Franchise Verizon	TERRELL HILI	5		
	4099 · Granite Telecommunications				
	4070 · Franchise Tax - All	448,532.98	460,000.00	330,000.00	370,000.0
	4200 · Miscellaneous				
	4213 · Board Fees	5,000.00	4,000.00	4,200.00	4,500.0
	4214 · Burglar Alarms	1,575.00	1,500.00	1,075.00	1,100.0
	4216 · Crossing Guard	6,406.36	6,700.00	6,448.00	6,475.0
	4217 ⋅ Dog Tags	220.00	200.00	40.00	60.0
	4218 · DONATIONS	2,850.00	1,500.00	2,700.00	1,500.0
	4219 · Garage Sales	1,380.00	900.00	1,000.00	1,000.0
	4222 · Receipt Book	28,047.88	3,000.00	5,000.00	3,750.0
	4223 · Recycling Income	798.00	600.00	168.00	200.0
	4226 · Parking Tickets	140.00	200.00	30.00	45.0
	4061 · PD Federal Asset Forfeiture				
	4300 · Sales Taxes				
	4310 · Street Maint Tax	73,684.33	68,000.00	74,500.00	75,000.0
	4300 · Sales Taxes - Other	294,737.33	270,000.00	298,000.00	300,000.0
	4500 · Interest Income				
	4502 · Interest Income Money Mkt	38,006.05	33,000.00	20,000.00	20,000.0
Tot	al Income	6,036,034.61	6,107,425.00	6,082,901.00	6,129,035.4
Gross	Profit	6,036,034.61	6,107,425.00	6,082,901.00	6,129,035.46

# City of Terrell Hills Fee Schedule

CATEGORY		2021 FEE
GENERAL FEES		
Pet Registration/Tag	***Valid for lifetime of pet***	20.00
	***Microchipped pets***	Free
False Alarm Fee Schedule		(1-5) Free
		(5+) 25.00 per alarm
Solicitation Fee		50.00
Garage Sale Permit (2 days)		20.00
Estate Sale Permit (3 days)		100.00
Food License (1-2 employees)		125.00
Food License (3-6 employees)		175.00
Food License (7-10 employees)		250.00
Food License (11+ employees)		500.00
Open Records (copy of Ordinan	ice, Police/Fire Report, non-resident	.10¢ per page
Open Records (Police/Fire Repo	ort, resident)	none
OVER 50 Pages		
Open Records (general)		.10¢ per page <b>PLUS</b>
***1 h	r. minimum per request***	15.00 per hour <b>PLUS</b>
	Overhead Cost	20% personnel cost
All non-standard requests will	be in accordance with Tex. Admin Code §§ 70.1	-70.12
Board of Adjustment Request		150.00 plus
		150.00 Admin fee
Planning & Zoning Request		150.00 plus
		150.00 Admin fee
Tree Trimming Permit (Annual)		50.00

# **CONSTRUCTION FEE SCHEDULE**

All new Buildings, Additions, remodeling and renovations shall be based on the following Valuation Table.

## **BUILDING PERMIT FEES** - Fees are based off total Square Footage

Total Square Footage 0750 Sq. Ft 751 Sq. Ft1,000 Sq. Ft 1,001 Sq. Ft2,500 Sq. Ft 2,501 Sq. Ft3,000 Sq. Ft 3,001 Sq. Ft or more	2.80 2.25 2.00 1.90 1.80
GENERAL BUILDING PERMIT FEES	
Curb Cut/Flat Work	150.00
Irrigation/Back flow Device	100.00
Roof Repair/Replacement	100.00
Swimming Pool/Spa	600.00
Swimming Pool Repair/Re-plaster  TERRELL HILLS	250.00
Walls/Fences	100.00
Patio/Patio Covers/Decks	250.00
Window Replacement	150.00
Foundation Repair	250.00
Signs	100.00
Tree Permit (per year)	50.00
Demo Permit (partial)	200.00
Demo Permit (complete tear down)	300.00
Occupancy Certificate	100.00
Utility Permit (CPS/SAWS)	No Fee
Re-inspection Fee	150.00

# **ELECTRICAL PERMIT FEES**

Repair and Minor Work to include 1 Inspection	125.00
Renovations/ Remodels, Solar Systems Swimming Pools, no Service Upgrade Includes 2 inspections	200.00
Renovations/ Remodels & Swimming Pools, with Service Upgrade Includes 3 inspections	300.00
New Residence/ Includes 5 inspections	500.00
Additional inspections above permitted (each) All other Electrical will be based on	100.00
# of required Inspections (each)	100.00
AIR CONDITIONING AND MECHANICAL PERMIT FEES	
Change outs, replacements	
or warranty work Includes 1 inspection. (per unit/system)	100.00
TEXAS —	100.00
includes 1 inspection. (per unit/system)  All new Systems (first system)	
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.	200.00
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.  Each additional new system	200.00
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.  Each additional new system  Each Additional inspection	200.00
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.  Each additional new system  Each Additional inspection  PLUMBING PERMIT FEES	200.00 100.00 100.00
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.  Each additional new system  Each Additional inspection  PLUMBING PERMIT FEES  Repairs, includes 1 inspection  Renovation and Remodels	200.00 100.00 100.00
includes 1 inspection. (per unit/system)  All new Systems (first system) includes 2 inspections.  Each additional new system  Each Additional inspection  PLUMBING PERMIT FEES  Repairs, includes 1 inspection  Renovation and Remodels includes 2 inspections	200.00 100.00 100.00 200.00

Fire Sprinkler Systems includes 2 inspections.	200.00
Water catchment systems	
above or below ground	200.00
Additional inspections above permitted (each)	100.00
GAS PERMIT FEES	
CPA lockout/gas test, includes 1 inspection	150.00
Relocate gas meter, includes 1 inspection	150.00
Minor repairs, includes 1 inspection	150.00
Renovations/Remodels, includes 2 inspections	200.00
New construction, includes 3 inspections	300.00
Medical Gas	200.00
Additional inspections above permitted (each)	100.00
Underground storage tanks (removal or install)—CITY OF————————————————————————————————————	200.00
DEMOLITION OR MOVING PERMIT FEES	
Demolition or removal of any structure – Complete Removal	300.00
Partial Removal/Tear Out	200.00

## **RE-INSPECTION FEES**

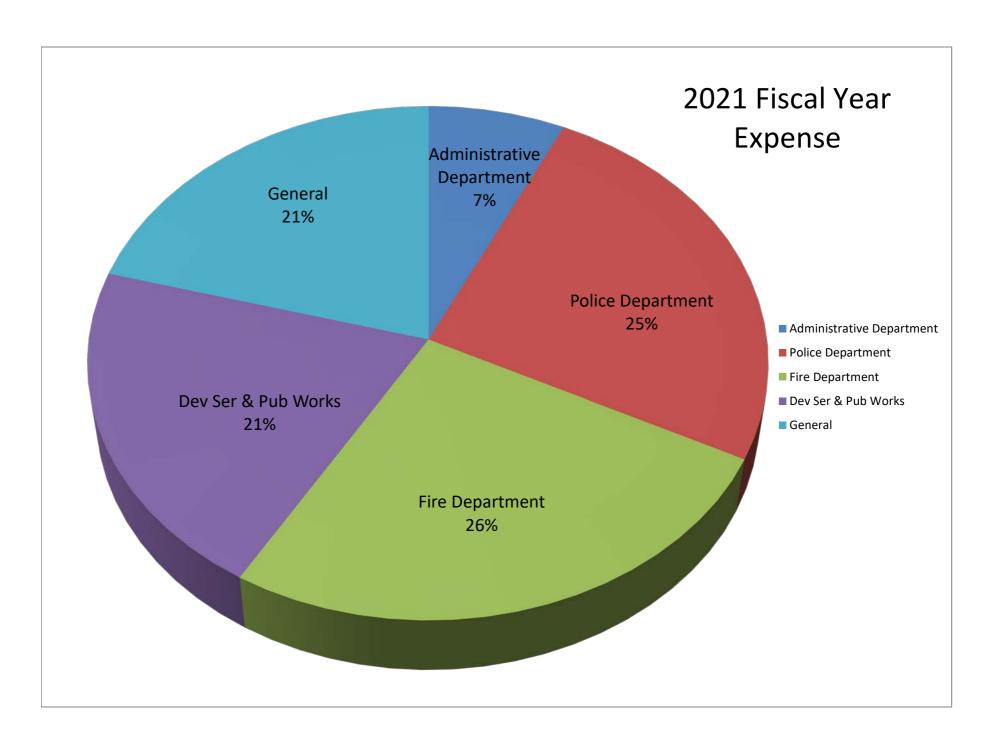
In all cases where a responsible party requests an inspection of any type as called for in the City Codes, and the Building Official finds the work incomplete, or finds the work does not meet Code, a Re-Inspection Fee shall be charged.

Re-Inspection Fee	150.00
RO-INCHOCTION FOO	150.00
IVE-III3DECTIOII I EE	130.00

# City of Terrell Hills 2021 Fiscal Year General Fund



Expense

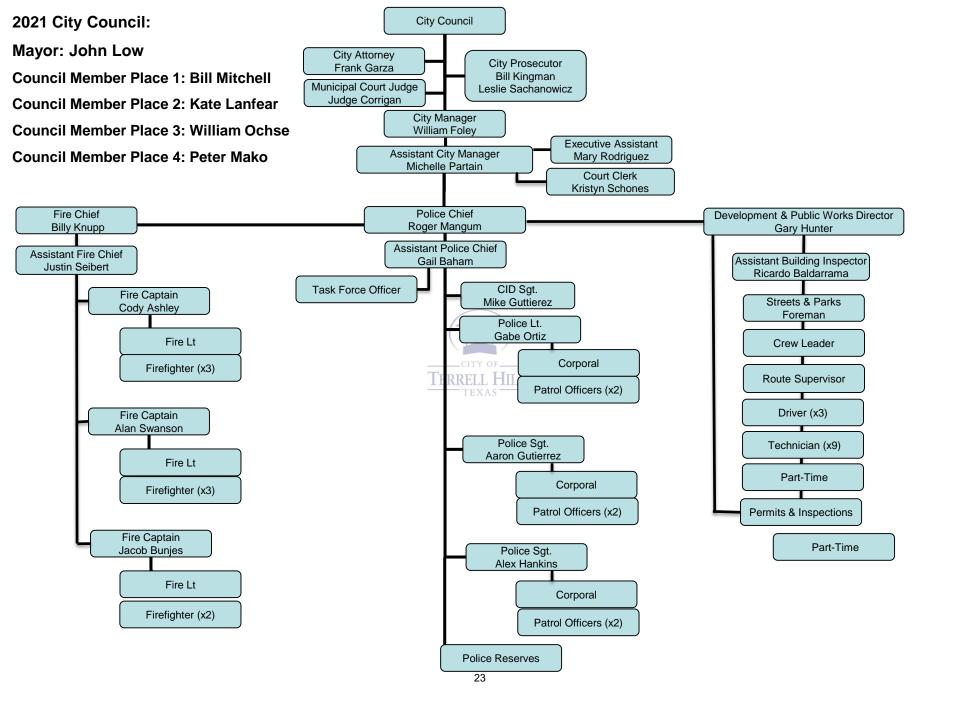


# Projected Expense Budget

Expense	2019 Budget Actual	2020 Budget	2020 Budget Estimated Final	2021 w/2%COLA & Program Changes
500000 · Administrative Expenses				
5001000 · Salaries Administrative	303,790.62	310,299.39	336,301.76	302,894.63
5001035 · CCAFE Expense	2,736.24	3,875.28	2,906.46	
5001040 - TMRC	47,148.17	48,282.59	52,194.03	48,099.67
5001045 · CNCAF Expenses	681.84	681.84	511.38	
5001050 - Med 1	15,660.96	16,598.64	16,750.00	
5001060 - Dental (& Vision)	1,482.96	444.24	550.00	
Insurance				21,600.00
5001205 - Bank Charges	1,692.00	1,600.00	1,650.00	1,800.00
5001225 - Admin Training	2,447.61	5,000.00	500.00	3,500.00
5001235 · Miscellaneous	1,479.81	4,000.00	2,000.00	4,000.00
5001240 · Office Expense	4,608.60	6,000.00	3,677.16	6,000.00
5001242 · Court Office Supplies	401.75	1,776.00	250.00	1,000.00
5001247 - Returned Checks		0.00		
Total 500000 · Administrative Expenses	382,130.56	398,557.98	417,290.79	388,894.30
510000 · Police Department				
5101000 · Salaries Police Department	908,309.71	967,743.15	948,785.62	1,028,035.20
5101005- Overtime Police Department	35,069.97	45,000.00	32,426.44	40,000.00
5101035 - CCAFE Expense	1,632.92	323.04	323.04	
5101040 - TMRC	148,822.26 IILLS	157,582.83	147,251.53	169,603.99
5101045 · CNCAF Expense	792.64	0.00	0.00	
5101050 · Med 1	64,774.68	81,715.80	65,377.44	
5101060 - Dental (& Vision)	3,286.44	4,361.16	4,147.12	
Insurance				86,400.00
5101090 · Uniforms	8,490.43	10,000.00	9,600.00	10,000.00
5101102 · Animal Control	7,351.42	25,000.00	5,000.00	10,000.00
5101105 - CID	1,782.89	2,000.00	1,800.00	2,000.00
5101132 · Gas & Oil	20,263.96	25,000.00	13,170.70	20,000.00
5101157 - Radio Maintenance	0.00	2,000.00	1,500.00	2,000.00
5101178 - Tire & Battery	2,495.33	4,000.00	3,500.00	4,000.00
5101179 · Vehicle Repairs	1,536.36	10,000.00	11,000.00	10,000.00
5101225 - Training	15,305.06	17,000.00	6,000.00	17,000.00
5101235 · Miscellaneous	3,243.20	5,000.00	4,000.00	5,000.00
5101240 · Office Expense	3,410.31	4,000.00	3,800.00	4,000.00
5101330 · Vest	870.00	1,000.00	870.00	2,000.00
5101355 - PD ERF Transfer Out 5101365 - PD Asset Forfeiture Fed Fund	40,000.00	40,000.00	40,000.00	40,000.00
Total 510000 · Police Department	1,267,437.58	1,401,725.98	1,298,551.89	1,450,039.19

	2019 Budget Actual	2020 Budget	2020 Budget Estimated Final	2021 w/2%COLA & Program Changes
520000 · Fire Department				
5201000 · Salaries Fire Department	929,882.72	998,267.43	942,785.96	1,032,328.55
5201005 · Overtime Fire Department	45,966.41	56,100.00	30,546.82	50,000.00
5201035 · CCAFE Expense	1,847.84	2,034.72	2,004.68	
5201040 · TMRC	152,077.45	164,059.57	146,320.38	171,873.77
5201045 - CNCAF - Fire Dept	2,813.52	2,580.24	2,508.74	
5201050 · Med 1	65,661.68	78,678.00	66,336.96	
5201060 - Dental (& Vision)	4,074.33	3,107.04	3,080.88	
Insurance				86,400.00
5201090 · Uniforms 5201128 · Fire Department	8,598.84	10,600.00	10,200.00	10,600.00
Quarters 5201129 · Equipment &	3,866.71	4,000.00	3,945.08	3,000.00
Maintenance	38,293.84	44,700.00	12,500.00	40,000.00
5201132 - Gas & Oil	7,583.78	8,500.00	4,369.76	7,000.00
5201157 · Radio Maintenance	2,117.27	3,500.00	1,600.00	2,500.00
5201178 - Tire & Battery	412.62	4,000.00	1,000.00	4,000.00
5201179 · Truck Repairs	5,167.68	7,500.00	3,500.00	7,500.00
5201225 · Training	13,994.71	14,000.00	7,600.00	14,000.00
5201235 · Miscellaneous	3,468.38	4,000.00	1,500.00	3,000.00
5201240 · Office Expense	1,522.03	3,000.00	2,000.00	3,000.00
5201245 · ERF Transfer Out	66,000.00	66,000.00	66,000.00	66,000.00
Total 520000 · Fire Department	1,353,349.81	1,474,627.00	1,307,799.26	1,501,202.32
530000 · Dev Svcs & PW	, ,		, ,	, ,
5301000 · Salaries Streets &		CITY OF		
Sanitation	590,963.12 <sub>[E]</sub>	RRELL 1652,268.76	620,505.84	671,717.30
5301005 · Overtime Streets & Sanitation	5,456.09	10,000.00	4,346.54	10,000.00
5301035 · CCAFE Expense	4,016.15	3,619.68	3,619.68	
5301040 · TMRC	90,362.68	103,049.02	96,302.51	108,256.71
5301045 · CNCAF Expense	2,842.56	2,842.56	2,842.56	
5301050 - Med 1	58,472.40	72,003.60	63,346.80	
5301060 · Dental (& Vision)	3,417.12	2,534.16	2,691.12	
Inspections Insurance				81,000.00
5301085 · Inspections	35,930.00	35,000.00	33,000.00	35,000.00
5301090 · Uniforms	8,485.43	10,200.00	8,800.00	10,200.00
5301100 · Alley Maintenance	6,801.00	7,000.00	3,263.00	
5301112 · Waste Disposal	140,866.13	130,000.00	130,000.00	130,000.00
5301132 - Gas & Oil 5301165 - Sprinkler & Park	36,906.63	40,000.00	21,513.88	40,000.00
Maintenance	37,777.40	45,000.00	12,000.00	35,000.00
5301178 - Tire & Battery	8,418.12	10,000.00	8,400.00	9,000.00
5301179 - Equip Maint	33,433.03	50,000.00	47,000.00	47,000.00
5301225 - Training	1,142.49	4,500.00	3,800.00	4,500.00
5301235 · Miscellaneous	194.82	500.00	300.00	500.00
5301240 · Office Expense 5301375 · Materials &	1,813.79	2,500.00	500.00	2,500.00
Equipment	9,573.55	10,000.00	3,800.00	10,000.00
5301380 · ERF Transfer Out	53,000.00	53,000.00	53,000.00	53,000.00
Total 530000 - Dev Svcs & PW	1,129,872.51	1,244,017.78	1,119,031.93	1,247,674.01

			2020 Budget	
	2019 Budget Actual	2020 Budget	Estimated Final	2021 w/2%COLA & Program Changes
540000 · General				
5401041 - Elections	410.00	4,000.00	2,101.85	4,000.00
5401101 - Appraisal District	24,085.00	26,000.00	25,634.00	26,000.00
5401103 - Audit	15,000.00	16,000.00	15,100.00	16,000.00
5401105 - Engineering Services	0.00	20,000.00	0.00	20,000.00
5401106 - Prosecutor	2,400.00	2,700.00	1,775.00	2,700.00
5401107 · Judge	1,800.00	2,400.00	1,800.00	2,400.00
5401108 - City Attorney	44,540.94	40,000.00	34,000.00	40,000.00
5401109 · Telephone	8,006.88	8,200.00	6,800.00	8,200.00
5401110 · CPS	24,470.76	25,504.00	19,983.94	26,000.00
5401111 · Street Lights CPS	18,425.65	20,100.00	13,819.92	20,100.00
5401112 · Water	12,664.46	11,500.94	11,400.00	14,000.00
5401114 · Dispatch	150,126.25	167,067.00	146,738.00	145,000.00
5401125 - EMS Contract	96,653.38	125,000.00	117,468.50	125,000.00
5401130 · Health Inspections	1,800.00	1,800.00	1,200.00	1,000.00
5401138 - Insect control	978.00	1,200.00	1,000.00	1,200.00
5401145 · Liability Insurance	46,727.38	50,000.00	51,446.34	53,000.00
5401146 · Workers' Compensation Insurance	99,080.44	110,000.00	88,256.00	93,000.00
5401165 · Stormwater Mgmt Program	6,210.92	8,000.00	7,000.00	8,000.00
5401175 · Street Repairs	1,113.52	50,000.00	4,000.00	
5401176 - Street & Alley Repairs	TERRE	LL HILLS		64,000.00
5401200 · Community Events	17,125.15	16,000.00	4,000.00	20,000.00
5401205 · Crossing Guard	1,017.92	3,000.00	1,000.00	3,000.00
5401210 · Contingencies	16,660.32	30,000.00	5,000.00	30,000.00
5401220 - Dues & Subscriptions	7,286.08	8,000.00	7,400.00	8,000.00
5401235 · Miscellaneous	4,029.46	4,000.00	3,700.00	4,000.00
5401245 - Postage	1,167.36	1,500.00	1,450.00	1,500.00
5401300 · Building Maintenance	56,559.01	60,000.00	50,657.54	49,100.00
5401325 - Computers	89,706.68	112,588.90	85,000.00	81,000.00
5401350 - Court Technology	0.00	400.00	0.00	200.00
5401600 · Payroll Taxes				
5401610 · Payroll City Life	1,328.04	3,000.00	0.00	
5401670 · FICA	173,723.36	188,460.08	176,599.51	194,368.49
5401675 · SUI	483.65	10,000.00	12,500.00	10,000.00
5401685 - Medicare	40,628.84	44,075.34	41,301.50	45,457.15
5401690 · MED	0.00			
5401450 · Payroll Expenses				
Total General	964,209.45	1,170,496.26	938,132.10	1,116,225.64



# Fiscal Year 2021 Pay and Benefits Plan

# Base Pay

# Administrative Department Authorized Positions

Title	2020	2021	Base Rate/ Period
City Manager	1	1	\$102,000.00/ Annual*
Assistant City Manager	1	1	\$7,272.36 / monthly*
Administrative Assistant	1	1	\$3,702.86/ monthly
Court Clerk	1	1	\$3,233.59/ monthly

<sup>\*</sup> City Manager to receive \$400 per month vehicle allowance

Police Department

2 01100 2 0p 011 11110111			
Chief	1	1	\$6,667.57/ monthly*
Assistant Chief	1	1	\$5,793.13/ monthly
Lieutenant	2	1	\$5,354.78/ monthly
Sergeant	2	3	\$4,916.42/ monthly
Corporal	3	3	\$4,568.92/ monthly
Patrol Officer II	7	7	\$4,345.26/ monthly

<sup>\*</sup> Police Chief to receive \$200 per month vehicle allowance

Fire Department

Chief	TERRI	TY OF	\$6,667.57/ monthly*
Assistant Chief	TERRI	EXAS TILL	\$5,793.13/ monthly
Captain	3	3	\$4,916.42/ monthly
Lieutenant	3	3	\$4,568.92/ monthly
Firefighter II	8	8	\$4,345.26/ monthly

<sup>\*</sup> Fire Chief to receive \$200 per month vehicle allowance

**Development Services & Public Works** 

Director	1	1	\$5,833.75/ monthly*
Assistant Director/Building Inspector	1	1	\$4,190.28/ monthly
Foreman	2	1	\$21.86/ hourly
Route Drivers	3	5	\$15.61-\$16.73/ hourly
Crew Tech	8	6	\$15.61-\$17.75/ hourly
Part-Time Tech	As Needed	As Needed	\$15.61-\$18.73/hourly DOQ

<sup>\*</sup> Director to receive \$200 per month vehicle allowance

<sup>\*</sup> Assistant City Manager to receive \$100.00 per month vehicle allowance

<sup>\*</sup> Street Department personnel with a Texas Class B Commercial Driver's License will receive \$100.00 per month

## **Benefits**

- 1. That new police officers and firefighters will be furnished an in-kind initial issue and be provided an annual uniform allowance of \$600 after completion of their training period. Development Services & Public Works Department employees will be provided an annual uniform allowance of \$600. Uniform allowances will be administered by department heads, whose approval will authorize City payments for uniform items.
- 2. That each full-time City employee shall receive longevity pay based on the salaries listed herein, such longevity pay to be based upon completed years of service to the City and computed as follows:

a. First through third years 2% of base pay per year

b. Fourth through seventh years 1% of base pay per year

c. Eighth year onward 1/2 of 1% of base pay per year

d. <u>Longevity Lateral Transfer for Experienced Employees</u> – For employees with confirmed previous experience in a comparable trade/field; after vetting and approval from both the Department Head and the City Manager, an experienced employee may be eligible to be paid at a higher rate up to 5 years of longevity.

TERRELL HILLS

3. That the fringe benefits of the employees be the same and hereby are as follows:

a. Holidays:

New Year's Day	Friday, January 1 <sup>st</sup> 2021
Martin Luther King Day	Monday, January 18 <sup>th</sup> 2021
President's Day	Monday, February 15 <sup>th</sup> 2021
Good Friday	Friday, April 2 <sup>nd</sup> 2021
Memorial Day	Monday, May 31 <sup>st</sup> 2021
Independence Day	Sunday, July 4 <sup>th</sup> 2021 **Observed on Monday July 5 <sup>th</sup> 2021
Labor Day	Monday, September 6 <sup>th</sup> 2021
Columbus Day	Monday, October 11 <sup>th</sup> 2021
Veteran's Day	Thursday, November 11 <sup>th</sup> 2021
Thanksgiving Day	Thursday, November 25 <sup>th</sup> 2021
Day after Thanksgiving	Friday, November 26 <sup>th</sup> 2021
Christmas Day	Saturday, December 25 <sup>th</sup> 2021 **Observed on Friday December 24 <sup>th</sup> 2021

\*\* Fire & Police Shift Personnel will receive Holiday Time in the form of vacation days\*\*
Holidays that fall on a Saturday will be observed on the preceding Friday, and holidays falling on a Sunday will be observed on the following Monday.

**b. Sick Leave:** Sick leave for full-time employees shall be earned at the rate of 8 hours month (12 hours applies to fire department personnel on 24 hour shifts) with a maximum accumulation of sixty days. Any employee with more than 30 days accumulated sick leave may use no more than 5 sick days as additional paid vacation. Any sick leave taken in excess of three

consecutive days will require certification of a licensed physician. There will be no payment for unused sick leave upon an employee's termination.

- **c. Group Hospitalization Insurance:** The City will provide group hospitalization and major medical insurance effective on the first day of the month following date of hire. Dependents' coverage and dental insurance shall be made available at the option of the individual employee. The City will contribute up to \$450 monthly to the City provided group plan for the employee and dependent insurance, with the employee responsible for the balance through payroll deduction. The City will also afford each employee the opportunity to obtain disability income and/or indemnity insurance for non-work-related accidents and illnesses, to be paid for by the employee through payroll deduction.
- **d. Group Life Insurance:** Each employee will be provided with group life insurance based on the terms of the major medical policy and shall not exceed a total of \$50,000 in benefits. Dependents' coverage shall be made available at the option of the individual employee, the cost of which is to be paid by the employee.
- **e. Incentive Pay:** Monthly pay to provide incentive for professional and educational accomplishment will be provided as shown below. Each employee is eligible for one incentive pay in each category related to their duty position. Certification of eligibility will be accomplished by the Department Head.

#### (1) Education

Master's Degree		\$200.00
Bachelor's Degree		\$150.00
Associates Degree	TERRELL HILLS TEXAS	\$75.00
(2) Professional Certification		
Master Peace Officer/Master Firefighter/O	Court Clerk III	\$100.00
Advanced Peace Officer/Advanced Firefig	ghter/Court Clerk II	\$75.00
Intermediate Peace Officer/Intermediate F	Firefighter/Court Clerk I	\$50.00
(3) Fire Instructor/Police FTO		\$25.00
(4) EMS Instructor		\$50.00
(5) Fire Inspector		\$50.00

All Fire & Police Employees will receive a \$10.00 cell phone allowance for emergency recall texting fees.

**f. Vacation:** Full-time Regular Employees shall be eligible for paid vacation days based on the following schedule;

After 6 months	5 days
1 year thru 10 years	10 days
11 years and onward	15 days

Note: Variations and exceptions from this schedule may be found in the Personnel Policy Handbook with City Council approval.

The Personnel Policy Handbook prescribes the use and accumulation of Vacation days.



Proposed Raise 2.00%	Payroll Projections Fiscal Year 2021 w/ 2% COLA				
Department	Salary Projection	Social Security/city match	Medicare/ city match	TMRS/city match	Payroll Totals
Administration	\$302,894.63	\$18,779.47	\$4,391.97	\$48,099.67	\$374,165.74
Fire Department OT Police Department OT Development & Public Works OT	\$1,032,328.55 \$50,000.00 \$1,028,035.20 \$40,000.00 \$671,717.30 \$10,000.00		\$14,968.76 \$725.00 \$14,906.51 \$580.00 \$9,739.90 \$145.00	\$163,933.77 \$7,940.00 \$163,251.99 \$6,352.00 \$106,668.71 \$1,588.00	\$1,275,235.46 \$61,765.00 \$1,269,931.88 \$49,412.00 \$829,772.38 \$12,353.00
Total Total w/out OT	\$3,134,975.68 \$3,034,975.68	\$194,368.49	\$45,457.15  CITY O  TERRELL  TEXA	F-HILLS	\$3,871,047.46



# EQUIPMENT REPLACEMENT FUND

The purpose of the Equipment Replacement Fund (ERF) is to ensure that adequate funds are available to purchase vehicles and equipment as it becomes obsolete or worn out, and at the same time minimize the budgetary impact for major purchases. The goal is to provide sufficient cash flow for annual purchases. The ERF is not designed to equal the replacement value of the fleet.

An important advantage of the ERF is that it prevents wide fluctuations in departmental operating budgets. For example, if the Fire Department did not need to replace any units in a given year, the department would continue paying fees into the ERF during that year. The positive result is that funding would then be available the next year, when the Fire Department might have a unit to replace, and its operating budget would not be depleted by making the purchase.

The amount a department budgets as their transfer to the ERF is based on the equipment used by the department, the equipment's estimated cost and its estimated life cycle. For example, if a garbage truck was purchased by the Public Works Department in 2016 for \$130,000 with an estimated life cycle of 15 years, the Public Works Department would transfer \$8,667 (\$130,000/15) into the ERF in each of the years 2016 through 2031.

Additionally, fee calculation and fund balances should be reviewed regularly to ensure that adequate funds are available and that the budget is stabilized for major purchases, with a goal of providing sufficient cash flow for annual purchases.

ERF Budget

REVENUES		2019 Actual	2020 Budget	2021 Budget
Fund Balance		\$380,664	\$1,299,796	\$1,310,690
			amt. after audit	
Transfer from Police		\$40,000	\$40,000	\$40,000
Transfer from Fire		\$66,000	\$66,000	\$66,000
Transfer from Public Works		\$53,000	\$53,000	\$53,000
Interest Income		\$0	\$0	\$0
Sale of Disposed Equipment		\$400,000		
Total Revenues		\$939,664	\$1,458,796	\$1,469,690
EXPENDITURES	VIN#	2019 Actual	2020 Budget	2021 Budget
Police				
#1017 - 2017 Ford Explorer	9911	\$ -	\$ -	\$ -
#1119 - 2019 Ford Explorer	9636	\$ 40,000		\$ -
#920 - 2020 Ford Explorer	4742	\$ -	\$ 34,130	\$ -
#217 - 2017 Ford Explorer	7723	\$ -	\$ -	\$ 40,000
#1020 - 2020 Ford Explorer	9853	\$ 25 / -	\$ 34,131	\$ -
Tyler Technologies	TER	CSTY OF	\$ 55,000	\$ -
	TEX	TEXAS		
Fire				
Admin - 2021 Chevrolet Pick-up			\$ 24,845	\$ -
Squad 1 - 2017Chevrolet Pick-up			\$ -	\$ -
ingine 1 - 2014 Sutphen Fire Engine			\$ -	\$ -
Engine 2 - 2002 Ferrara Fire Engine	9682	\$ -	\$ -	\$ -
Public Works				
Packer Truck 001			\$ -	\$ -
Packer Truck 002		\$ -	\$ -	\$ -
Packer Truck 003		\$ -	\$ -	\$ -
Packer Truck 005		\$ -	\$ -	\$ -
F-350 Pick Up Truck	1691		\$ -	\$ -
F-150 4 Door Pick Up Truck	8688	\$ -	\$ -	\$ -
John Deere Loader	4770	\$ -	\$ -	\$ -
Total Expenditures		\$ 40,000	\$ 148,106	\$ 40,000
_				
Net Income		\$899,664	\$1,310,690	\$1,429,690



# Debt Fund Budget

The Debt Fund Budget was established to ensure the quality of decisions in relation to the City's financing activities, provide a comprehensive view of the City's long-term debt picture and make it easier for decision-makers to understand issues concerning debt issuance and management.

Debt will be issued for the purpose of meeting the needs of the community through funding of capital projects and equipment but without constituting an unreasonable burden to taxpayers.

Long-term debt is only issued to finance the acquisition and/or construction of capital improvements with an economic or useful life greater than five years and the term of the debt. Additionally, only capital needs identified in the capital improvement program will be considered. Refunding bonds will only be issued if the present value of debt service savings exceeds three percent of the outstanding par value of the refunded bonds.

# City of Terrell Hills 2021 Debt Fund Budget

	2040 Antical	2020 Fatimated	2024 Budget
	2019 Actual	2020 Estimated	2021 Budget
Estimated Starting Fund Balance	721,060	716,382	716,386
Income			
4001 · Ad Valorem Taxes	699,868	697,760.00	766,520.00
Total Income	699,868	697,760.00	766,520.00
Expense			
5501500 · Bond Principal	460,000	465,000.00	550,000.00
5501510 · Bond Interest	244,546	232,755.75	216,520.00
550152 - Service Fees		·	·
Total Expense	704,546.00	697,755.75	766,520.00
Net Income	-4,678.00	4.25	0.00
Estimated Ending Fund Balance	\$716,382.00	\$716,386.25	\$716,386.25

# Debt Service Schedule

	Series 2011 GO Bonds			Series 2012 Refunding Bonds			Series 2016 Refunding Bonds			Total by Date	Annual
Period End	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>		
02/01/2021							550,000.00	113,760.00	663,760.00	663,760.00	
08/01/2021							0.00	102,760.00	102,760.00	102,760.00	766,520.00
02/01/2022							575,000.00	102,760.00	677,760.00	677,760.00	
08/01/2022							0.00	91,260.00	91,260.00	91,260.00	769,020.00
02/01/2023							605,000.00	91,260.00	696,260.00	696,260.00	
08/01/2023							0.00	79,160.00	79,160.00	79,160.00	775,420.00
02/01/2024							620,000.00	79,160.00	699,160.00	699,160.00	
08/01/2024							0.00	66,760.00	66,760.00	66,760.00	765,920.00
02/01/2025							650,000.00	66,760.00	716,760.00	716,760.00	
08/01/2025							0.00	53,760.00	53,760.00	53,760.00	770,520.00
02/01/2026							680,000.00	53,760.00	733,760.00	733,760.00	
08/01/2026						90	0.00	40,160.00	40,160.00	40,160.00	773,920.00
02/01/2027							705,000.00	40,160.00	745,160.00	745,160.00	
08/01/2027					CIT	Y OF	0.00	33,286.25	33,286.25	33,286.25	778,446.25
02/01/2028					TERREI	L HILLS	720,000.00	33,286.25	753,286.25	753,286.25	
08/01/2028					TE	XAS —	0.00	25,546.25	25,546.25	25,546.25	778,832.50
02/01/2029							740,000.00	25,546.25	765,546.25	765,546.25	
08/01/2029							0.00	17,406.25	17,406.25	17,406.25	782,952.50
02/01/2030							755,000.00	17,406.25	772,406.25	772,406.25	
08/01/2030							0.00	8,912.50	8,912.50	8,912.50	781,318.75
02/01/2031							775,000.00	8,912.50	783,912.50	783,912.50	
											783,912.50



# Capital Funds Budget

The Capital Fund Budget provides for the Future Street and Infrastructure maintenance and improvement. The 2021 Capital Fund Budget balance will continue to increase with the budgeted increase from the general fund and an additional transfer from the undesignated reserve fund.

The City in conjunction with Pape Dawson Engineers is monitoring the PCI Study and performing on site evaluations to maintain and stay current on the city street condition for the community.

TERRELL HILLS

# City of Terrell Hills Fiscal Year 2021 Capital Funds Budget

		Jan - Dec 19	Jan - Dec 20 Estimate	Jan-Dec 21 Budget	
	Estimated Starting Fund Balance	\$712,723.00	\$1,540,250.00	\$1,158,250.00	
	Income				
	4600 · Transfers In	750,000.00	350,000.00	900,000.00	
	4610 · Street Sales Tax 1/4%	77,527.00	68,000.00	75,000.00	
	Total Income	828,553.33	418,000.00	975,000.00	
Gr	oss Profit	828,553.33	418,000.00	975,000.00	
	Expense				
	5751350 · Capital Outlay-Street Projects	0.00	800,000.00	975,000.00	
	Total Expense	0.00	800,000.00	975,000.00	
Net Inc	come	828,553.33	-382,000.00	0.00	
	Designated Reserve Addition				
	Estimated Ending Balance	\$1,540,250.00	\$1,158,250.00	\$1,158,250.00	

# City of Terrell Hills 2021 Fiscal Year Budget



Appendix

#### 6-28 General Financial Policies

#### GENERAL STATEMENT

These financial policies have been developed and approved by City Council to ensure continuity and understanding about the City's financial decisions. The policies outline the steps the City of Terrell Hills will follow when making all necessary financial decisions. These policies are to be reviewed and updated on an annual basis. It is important that the policies provide continuity among leadership of the City in an effort to achieve long term goals and fulfill the City's mission.

#### **Section 1: Budget Process**

- 1.0. The budget year for the City of Terrell Hills is January 1 to December 31. The charter states that the "City Council shall on the 1<sup>st</sup> day of October of each year, or as soon after as practicable, prepare a budget to cover all proposed expenditures of the City for the succeeding year." In practical terms, the City staff will ensure the budget is prepared for City Council consideration in the November council meeting of each year. This allows the Council to have adequate time to review the budget for passage and execution effective January 1.
- 1.1. Staff will use the following process to prepare the budget:
- 1.11. The effective tax rate is calculated in late July by Bexar County. That effective tax rate will be compared against the valuations and the current year's budget to determine the tax rate needed by the City to fund operations. The tax rate will to be set at an amount sufficient to cover budgeted Maintenance and Operations (M&O) and Interest and Sinking (I&S)/Debt Obligations. The tax rate will normally be set at the September council meeting. Because the City's fiscal year begins January 1, the tax rate set by council at the September council meeting will cover expenditures in the <u>current</u> tax year, not the upcoming tax year. For example, the 2015 effective tax rate is calculated in July of 2015. The City will set its 2015 tax rate at the September council meeting and that rate goes into effect for taxes collected from October 1, 2015 to January 31, 2016. The tax rate set at the September 2015 council meeting must be sufficient to meet M&O and debt obligations for the 2015 tax year. In effect, City staff is collecting taxes starting October 1, 2015 for money that has been spent since January 1, 2015.
- 1.12. Staff begins the budget process in late July of each year. The City Manager and Department Heads meet, pass out the current year budget, and determine the appropriate budget for the upcoming budget year. This data, with supporting documentation for equipment and any new programs, is submitted in late August.
- 1.13. The City Manager receives all the budget data by late August and begins preparation for the first Council workshop. This workshop should introduce Council members to the new budget. The City Manager should have a "rough draft" of the budget with numbers in sufficient detail to brief Council on any major new acquisitions or proposed programs. The

Manager may present multiple options in the event that Council decides to be more or less conservative with the finances. The City Manager should review and incorporate data relating to the City's goals and mission statement, and answer any questions Council may raise. The desired outcome of the first budget workshop should be a mutual understanding of the major programs/financial direction of the city. The City Manager takes these results and incorporates them into the budget for the second workshop.

- 1.14. The City Manager conducts the second workshop with City Council in mid-October. The final budget data is presented to Council and any further questions answered. At this point Council will narrow the budget to a final option that can be fine-tuned in preparation for a budget hearing and final passage.
- 1.15. The City Manager finalizes the budget and prepares for its possible passage at the November Council meeting. Appropriate ads are placed in the newspaper in advance of the public hearing per State Law. The Council will hold a public hearing and take public input at the November meeting. If there is extensive input by the public, the Council should consider tabling the budget and sending back to the City Manager for consideration the following month. The budget must be passed prior to the new fiscal year beginning January 1
- 1.16 The City Manager will prepare a budget document in sufficient detail to describe the programs funded. The document should include sections highlighting the programs in each department. A separate section of the budget document is devoted to personnel programs, capital improvement programs and the debt schedule. The final budget is prepared in accordance with best practices from Government Finance Officers' Association (GFOA).

#### **Section 2: Long Term Debt**

2.0 The City establishes the following policy concerning the issue and management of debt. This debt policy, as presented to City Council and the citizens, was established to ensure the quality of decisions in relation to the City's financing activities, provide a comprehensive view of the City's long-term debt picture and make it easier for decision-makers to understand issues concerning debt issuance and management.

#### 2.1 Conditions of Debt Issuance

- 2.11 Debt should be issued for the purpose of meeting the needs of the community through funding of capital projects and equipment but without constituting an unreasonable burden to taxpayers.
- 2.12 Long-term debt is only issued to finance the acquisition and/or construction of capital improvements with an economic or useful life greater than five years and the term of the debt. Additionally, only capital needs identified in the capital improvement program will be considered. Refunding bonds will only be issued if the present value of debt service savings exceeds three percent of the outstanding par value of the refunded bonds. Debt for other purposes, such as acquisition of capital assets, is covered separately in this policy.

#### 2.2 Types of Debt

- **2.21 General Obligation Bonds** General Obligation Bonds may only be issued with a majority approval of a popular vote. The use of the proceeds from GO Bonds is limited to the acquisition or improvement of real property and other uses allowed by law and applicable bond ordinances. City facilities, parks and public safety facilities are examples of facilities that could be financed with GO Bonds. To the extent that property tax revenues are used to fund debt service, a separate property tax will be levied.
- **2.22 Refunding Obligations** Pursuant to the Government Code and various other financing statutes applicable in particular situations, the City Council is authorized to provide for the issuance of bonds for the purpose of refunding any long-term obligation of the City. Absent any significant non-economic factors, a refunding should produce minimum net debt service savings (net of reserve fund earnings and other offsets) of at least 3% of the then-outstanding par value of the refunded bonds, unless staff determines that a lower savings percentage is acceptable for issues or maturities with short maturity dates.
- **2.23 Tax Anticipation Notes** Proceeds from Tax Anticipation Notes are used to fund projects whose source of payment is future tax revenues. These instruments have a term of one to three years and are for a specific purpose such as temporary financing for capital improvements, cash flow needs and major equipment leasing.
- **2.24 Tax Increment Financing Bonds** The City may use these bonds to finance capital improvements within the tax increment reinvestment zone. Repayment is from property taxes generated within the zone.
- **2.25 Leases** Leases may be used to finance major capital purchases, other than infrastructure, including fleet, major system upgrades and large equipment purchases. The useful life of the asset should not exceed the term of the lease.
- **2.26 Other Obligations** There may be special circumstances when other forms of debt are appropriate and may be evaluated on a case-by-case basis. Such other forms include, but are not limited to limited tax notes, non-enterprise revenue bonds, bond anticipation notes, grant anticipation notes and judgment or settlement obligation bonds.

#### 2.3 Restrictions on Debt Issuance

- The City will not use long-term debt to finance current operations or normal maintenance.
- General obligation debt will not be issued if other, more financially efficient financing sources are available such as certificates of obligation, limited tax notes, leases or revenue bonds.
- Short-term debt will not be used to refinance long-term debt.
- All debt issuances shall be approved by the City Council.
- 2.31 Before any debt may be issued, the City will perform an analysis of the requirements to determine the impact on future budgets, the sufficiency of revenues to fund the debt service requirements and additional operating costs of the capital asset acquired. The analysis will ensure that debt service payments funded by the General Fund shall be not greater than 1% of current property valuations.

#### 2.4 Characteristics of Debt Issuance

- 2.41 When the City finances capital projects by issuing bonds, it will pay back the bonds in a period not exceeding the expected life of those projects. Other standard terms shall include the following:
  - Term may be up to 30 years depending on cash flow assumptions, and useful life of asset being financed.
  - Call provisions will be shortest possible optional call consistent with optimal pricing.
  - The City will seek level or declining debt repayment schedules and will avoid issuing debt that provides for balloon principal payments reserved at the end of the term of the issue.
  - The City will avoid variable-rate debt due to the potential volatility of such instruments.
  - Debt service reserve will be in conformity with bond covenants.
  - Commercial insurance or other credit enhancements to the bond rating shall be considered when cost-effective.

#### 2.5 Debt Issuance Process

- 2.51 The City will maintain good communications with bond rating agencies about its financial condition and will follow a policy of full disclosure on every financial report and bond prospectus. The City will also comply with all federal tax law provisions, including arbitrage requirements.
- 2.52 The City shall utilize the services of independent financial advisor(s) on debt financing when deemed prudent. Although not required, the City may utilize an RFP-

selected pool of such financial advisors to mitigate time constraints and reduce overhead costs of the City in procuring such services. Bond counsel will be used for each transaction.

- 2.53 City staff shall review each debt issuance transaction on a case-by-case basis to determine the most appropriate method of sale.
  - Competitive Sale In a competitive sale, bids for the purchase of the bonds are opened at a specified place and time and are awarded to the underwriter (or syndicate) whose conforming bid represents the lowest true interest cost to the City (TIC). This method is most advantageous when the debt to be issued is less complex, the municipal bond market for high-grade credits is stable, and the sale of the City's bonds is assured.
    - ♦ Bond sales shall be cancelable at any time prior to the time bids are to be received.
    - ♦ Upon award to the bidder whose conforming bid represents the lowest true interest cost, the City may restructure the bonds in accordance with the Official Notice of Sale. The City shall reserve the unfettered right to reject all bids or waive bid irregularities.
  - Negotiated Sale In a negotiated sale, the City chooses the initial buyer of the bonds in advance of the sale date. The initial buyer is usually an investment banking firm, or a syndicate of investment banking firms interested in reoffering the bonds to investors through an underwriting process. This type of sale allows the City to discuss different financing techniques with the underwriter in advance of the sale date. This method is most advantageous when the debt issue is complex, debt structuring flexibility is required (as would be the case in a bond refunding) or the municipal bond market is unstable or uncertain.
  - **Private Placement** In a private placement, the City may select a private purchaser willing to bid a below market rate. Such placements often allow debt to be issued more efficiently by eliminating the need for bond ratings and other associated issuance costs. Such financing will be analyzed on a case-by-case basis, depending primarily on rates prevailing in the placement market from time to time.
- 2.54 Professional services used in conjunction with a bond issuance may be obtained using a request for proposal (RFP). If an RFP is used, selection will be based on experience in the type of issuance and municipal bond activities, ability to perform needed services, conflicts of interest, fees and fee structure.

#### **Section 3: Internal Controls for the City of Terrell Hills**

3.1. The City will employ the following internal controls to make sure that all financial transactions are handled appropriately:

- 3.11. The Assistant City Manager serves the accounts payable function for the City. He/she prepares all checks and deposits. The City Manager signs the checks and ensures that all expenditures are valid and legal. Additionally, a member of the City Council also signs each check, with the exception of payroll and interest and sinking account administrative expenses.
- 3.12. The Assistant City Manager makes necessary journal entries, processes payroll and reconciles the bank statements on a monthly basis. The City maintains the following bank accounts: general fund for all non-payroll transactions, money fund for all bank deposits, interest and sinking fund for all debt payments, general fund payroll for all payroll transactions, and capital projects funds for capital projects deposits and expenditures.
- 3.13. The executive secretary maintains the petty cash fund to ensure money is available for small expenditures. The City Manager reviews the expenditures of these funds on a monthly basis.
- 3.14. Every expenditure must be approved by a Department Head or the City Manager. This is indicated by initials and date on every invoice the City receives. The City Manager reviews these initials prior to approving checks for payment.
- 3.15. The Assistant City Manager deposits money as quickly as possible and ensures that money received is secured to ensure safety. In no case will cash money be by the City for longer than five business days.

#### **Section 4: Sales Tax Collections**

- 4.1. The City receives payment monthly via the State Comptroller for sales tax revenues. One-fourth of one-percent of collections has been designated for Street Maintenance by the voters of the City of Terrell Hills. As such,
- 4.11. The appropriate amount is calculated monthly and moved via transfer to the City's Capital Fund to be allocated for street maintenance.
- 4.12. The Assistant City Manager makes necessary journal entries, processes payroll and reconciles the bank statements on a monthly basis. The City maintains the following bank accounts: general fund for all non-payroll transactions, money fund for all bank deposits, interest and sinking fund for all debt payments, general fund payroll for all payroll transactions, and capital projects funds for capital projects deposits and expenditures.